## Message Text

## CONFIDENTIAL

PAGE 01 JAKART 11313 230936Z ACTION IO-14

INFO OCT-01 EA-10 ISO-00 AF-10 ARA-10 EUR-12 NEA-10 CIAE-00 DODE-00 NSAE-00 NSCE-00 SSO-00 USIE-00 INRE-00 PM-05 H-01 INR-07 L-03 PA-01 PRS-01 SP-02 SS-15 EB-08 OMB-01 TRSE-00 DHA-02 LAB-04 SIL-01 DIWY-01 COME-00 /119 W

-----014183 230945Z/17

O 230849Z AUG 77

FM AMEMBASSY JAKARTA

TO AMEMBASSY LAGOS IMMEDIATE

INFO USMISSION USUN NEW YORK IMMEDIATE

SECSTATE WASHDC IMMEDIATE 3353

USMISSION GENEVA

AMEMBASSY ISLAMBAD

AMEMBASSY SINGAPORE

CONFIDENTIAL JAKARTA 11313

FM AMBASSADOR WELLS

LAGOS FOR AMBASSADOR YOUNG

USUN FOR AMBASSADOR LEONARD

DEPT FOR ASST SECY MAYNES (IO) AND DEPUTY LEGAL ADVISER SCHWEBEL

E.O. 11652: GDS

TAGS: SHUM, PORG, ID

SUBJECT: HUMAN RIGHTS AND ILO: WELLS/PETREE PRE-UNGA CONSULTATIONS

REF: ISLAMABAD 8431

1. DURING THIS TRIP SO FAR, WE HAVE REPEATEDLY BEEN GIVEN PESSIMISTIC ASSESSMENTS REGARDING THE CHANCES OF SUCCESS FOR AN INITIATIVE ESTABLISHING A HIGH COMMISSIONER FOR CONFIDENTIAL

CONFIDENTIAL

PAGE 02 JAKART 11313 230936Z

HUMAN RIGHTS. I ASSUME THIS INITIATIVE IS BEING EXPLORED IN THE COURSE OF OUR PRE-UNGA CONSULTATIONS WITH OTHER GOVERNMENTS, SO I AM UNABLE TO JUDGE HOW THE REACTIONS WE HAVE RECEIVED COMPARE WITH THOSE OF OTHER DEVELOPING COUNTRIES. NEVERTHELESS, I WOULD LIKE TO DRAW YOUR ATTENTION TO A SUGGESTION MADE DURING OUR CONSULTATIONS IN ISLAMABAD (PARA 4 REFTEL).

- 2. THE SUGGESTION MADE WAS THAT WE NOT INTRODUCE AN UNFAMILIAR AND TOTALLY NEW CONCEPT INTO THE HUMAN RIGHTS AREA SUCH AS THE HIGH COMMISSIONER. (WHILE A HIGH COMMISSIONER FOR REFUGEES AND A HIGH COMMISSIONER FOR HUMAN RIGHTS MAY HAVE IDENTICAL TITLES, RECEPTIVITY TO THEIR FUNCTIONS IS NOT COMPARABLE.) THE PAK ALTERNATIVE SUGGESTION WAS THAT WE BUILD ON A PROCEDURE ALREADY HAVING A PRECEDENT WITHIN THE UN, SPECIFICALLY, THE ESTABLISHED COMPLIANCE AND INVESTIGATIVE PROCEDURE ALREADY OPERATING UNDER ILO. THE PAKISTAN SIDE POINTED OUT THAT BY USING PROCEDURE ALREADY FUNCTIONING WITHIN THE UN SYSTEM, ARGUMENTS AGAINST WHAT THE US IS TRYING TO ACHIEVE IN THE EXTREMELY SENSTIVE FIELD OF HUMAN RIGHTS WOULD BE WEAKENED BY THE PRECEDENT FOR THE PROCEDURAL MECHANISM PROPOSED.
- 3. ALTHOUGH I AM OUT OF TOUCH WITH THE CURRENT STATE OF PLAY ON THE ILO ISSUE, I WOULD LIKE TO SUGGEST THAT WE EXAMINE THIS ALTERNATIVE FROM THREE VIEWPOINTS:
- A) AS A CONCRETE STEP TO IMPROVE HUMAN RIGHTS MACHINERY IN THE CONTEXT OF THE PRESIDENT'S MARCH 17 SPEECH. THE OPERATION OF THE ILO MACHINERY HAS A MIXED RECORD OF SUCCESS, IS INTRICATELY INVOLVED IN OUR NOTICE TO WITHDRAW FROM THE ILO, BUT IS STILL THE ONLY EFFORT AT AN INTERNATIONAL DUE PROCESS SYSTEM WITHIN THE UN; CONFIDENTIAL

CONFIDENTIAL

PAGE 03 JAKART 11313 230936Z

B) AS A CONSIDERATION FOR NOT WITHDRAWING FROM THE ILO. IF WE WERE TO GRAFT THE ILO PROCEDURAL MECHANISM TO THE BROADERHUMAN RIGHTS FIELD, WE WOULD NEED TO STAY IN THE ILO AND WORK TOWARDS THE CONTINUANCE AND IMPROVEMENT OF MECHANISM IN THAT ORGANIZATION IF IT IS TO BE EFFECTIVE IN A NEW ARENA;

C) AS A CHANNEL FOR THE DEVELOPING COUNTRIES TO HELP US OVERCOME THE DIFFICULT TACTICAL IMPASSE WE FACE IN TERMS OF JUSTIFICATION FOR NOT WITHDRAWING FROM THE ILO. I ATTACH PARTICULAR SIGNIFICANCE TO THE FACT THAT THIS ALTERNATIVE WAS SUGGESTED DURING CONSULTATIONS AT AN OFFICIAL MEETING WITH A COUNTRY THAT IS THE SPOKESMAN FOR THE G-77 IN NEW YORK.

CONFIDENTIAL

## Message Attributes

Automatic Decaptioning: X

Capture Date: 01-Jan-1994 12:00:00 am

Channel Indicators: n/a

**Current Classification: UNCLASSIFIED** 

Concepts: HUMAN RIGHTS, DIPLOMATIC DISCUSSIONS

Control Number: n/a

Copy: SINGLE Sent Date: 23-Aug-1977 12:00:00 am Decaption Date: 01-Jan-1960 12:00:00 am

Decaption Note:

Disposition Action: RELEASED Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW

Disposition Date: 22 May 2009 Disposition Event:

Disposition Event:
Disposition Reason:
Disposition Remarks:
Document Number: 1977JAKART11313
Document Source: CORE

**Document Unique ID: 00** 

Drafter: n/a Enclosure: n/a Executive Order: GS

Errors: N/A **Expiration:** 

Film Number: D770303-1152

Format: TEL From: JAKARTA

Handling Restrictions: n/a

Image Path:

ISecure: 1

Legacy Key: link1977/newtext/t19770834/aaaabclr.tel

Line Count: 110 Litigation Code IDs: Litigation Codes:

Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM

Message ID: e1ff6856-c288-dd11-92da-001cc4696bcc

Office: ACTION IO

Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a

Page Count: 3
Previous Channel Indicators: n/a

Previous Classification: CONFIDENTIAL Previous Handling Restrictions: n/a Reference: 77 ISLAMABAD 8431

Retention: 0

Review Action: RELEASED, APPROVED Review Content Flags: Review Date: 08-Feb-2005 12:00:00 am

Review Event:

Review Exemptions: n/a **Review Media Identifier:** Review Release Date: n/a Review Release Event: n/a **Review Transfer Date:** Review Withdrawn Fields: n/a

SAS ID: 1519691 Secure: OPEN Status: NATIVE

Subject: HUMAN RIGHTS AND ILO: WELLS/PETREE PRE-UNGA CONSULTATIONS

TAGS: SHUM, PORG, ID, ILO, (WELLS, MELISSA), (PETREE, RICHARD)

To: LAGOS Type: TE

vdkvgwkey: odbc://SAS/SAS.dbo.SAS\_Docs/e1ff6856-c288-dd11-92da-001cc4696bcc

Review Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009

Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009